

Message Text

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PAGE 01 BRASIL 00659 232216Z

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ACTION ARA-10

INFO OCT-01 ISO-00 SP-02 L-03 SSO-00 SS-15 INR-07 INRE-00

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O R 232150Z JAN 76

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC IMMEDIATE 3513

INFO AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

C O N F I D E N T I A L BRASILIA 0659

E. O. 11652: GDS

TAGS: PFOR, BR

SUBJECT: BILATERAL MECHANISM WITH BRAZIL

REF: STATE 015348

1. DCM HAD SECOND MEETING WITH AMB SOUTO MAIOR JANUARY 23 AFTER LATTER HAD DISCUSSED OUR DRAFT MEMORANDUM OF UNDERSTANDING ON CONSULTATIONS WITH FOREIGN MINISTER. SOUTO MAIOR FURNISHED US "PRE-LIMINARY" REACTION HOLDING OUT POSSIBILITY OF FURTHER COMMENTS (SINCE SILVEIRA HAS NOW EXAMINED DRAFT, EMBASSY CONSIDERS POSSIBILITY OF FURTHER SIGNIFICANT CHANGES SLIM). FOLLOWING ARE CHANGES WORKED OUT TO MEET BRAZILIAN OBJECTIONS:

2. PREAMBULAR PARAGRAPH TWO: CHANGE TO READ:
"RECOGNIZING THE RESPONSIBILITY OF THEIR TWO COUNTRIES TO PURSUE THEIR SHARED GOAL OF A JUST AND ENDURING SOLUTION TO INTERNATIONAL PROBLEMS." REASON: SILVEIRA HAS ALWAYS HAD A HANG-UP WITH THE TERM "INTERDEPENDENCE," WHICH AS HE SEES IT CAN CONNOTE MAINTENANCE OF TRADITIONAL DEVELOPING-DEVELOPED COUNTRY STATUS QUO. IF WORD IS TO REMAIN, HE WANTS IT QUALIFIED. HE PROPOSED THAT THIS BE DONE BY INSERTING "ON A BASIS OF EQUALITY" AFTER "INTERDEPENDENCE OF THEIR TWO COUNTRIES."
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EMBASSY CONSIDERS THIS WORDING HIGHLY UNDESIRABLE

SINCE, AS DCM POINTED OUT, IT SUGGESTS THAT US MIGHT AIM AT POSITION OF INEQUALITY (IT SMACKS OF PHRASES IN COMMUNIQUE BETWEEN RUMANIANS AND YUGOSLAVS ON ONE HAND AND USSR ON THE OTHER). PROPOSED REWORDING WAS WORKED OUT AS, WE BELIEVE, SATISFACTORY COMPROMISE, GIVEN BRAZILIAN SENSITIVITIES.

3. OPERATIONAL PARAGRAPH ONE: DELETE FIRST SENTENCE AND SUBSTITUTE: "THE TWO GOVERNMENTS WILL NORMALLY HOLD CONSULTATIONS SEMI-ANNUALLY, ON THE FULL RANGE OF FOREIGN POLICY MATTERS INCLUDING ANY SPECIFIC ISSUE THAT MAY BE RAISED BY EITHER SIDE." REASON: SILVEIRA BELIEVED US-SUGGESTED WORDING WAS TOO RESTRICTIVE, INDICATING ONLY BILATERAL PROBLEMS WOULD BE DISCUSSED. HE FEELS EACH SIDE SHOULD BE IN A POSITION TO RAISE ANY FOREIGN POLICY MATTER WHICH INTERESTS IT, LEAVING IT UP TO OTHER SIDE TO RESPOND OR NOT AS IT SEES FIT. DCM TOLD SOUTO MAIOR WHEN QUESTION WAS RAISED THAT OUR INTENTION IS TO FORMULATE SUBJECT MATTER IN BROADEST POSSIBLE TERMS, AND THAT USG VIEW OF CONSULTATIONS COINCIDES FULLY WITH GOB'S. WORD "NORMALLY" WAS INSERTED BECAUSE EMBASSY BELIEVES IT GIVES ARRANGEMENTS NEEDED FLEXIBILITY; BRAZILIANS ARE NEUTRAL ON THIS POINT.

4. OPERATIONAL PARAGRAPH 6: DELETE "REVIEW" AND SUBSTITUTE "EXAMINE." REASON: BETTER DEFINES ROLE OF STUDY GROUPS.

5. OPERATIONAL PARAGRAPH 7: CHANGE TO READ: "EACH PARTY WILL ESTABLISH SUCH INTERNAL ARRANGEMENTS AS IT DEEMS APPROPRIATE TO FOLLOW THROUGH ON THE AGREED CONCLUSIONS AND RECOMMENDATIONS THAT MAY ARISE FROM THE CONSULTATIONS." REASON: BRAZILIANS BELIEVE IT GOES WITHOUT SAYING THAT EACH SIDE WILL MAKE ITS OWN PREPARATIONS FOR CONSULTATIONS. EMBASSY AGREES.

6. REQUEST DEPT'S CONCURRENCE OR COMMENTS SOONEST.
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